In 2019, just over 33,800 refugees were submitted by UNHCR for resettlement to 20 countries in Europe. This represents a 5% increase from the total submissions in 2018; and was nearly double the average rate of 17,800 submissions per year during the previous 10 years. Three countries that received smaller numbers of resettlement submissions in 2018 have not received submissions during 2019.

Europe’s proportion of UNHCR facilitated resettlement submissions globally in 2019 was 41%. Between 2009 and 2016, this proportion increased from 10% to 18%, before substantially increasing to 52% during 2017 and 40% during 2018. The increase in 2017 is primarily due to a significant decrease globally in the scale of some States’ resettlement programmes, most notably by the United States of America, in parallel with an increase of resettlement places made available by European States.

Overview

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Resettlement submissions to Europe compared to global trends

<table>
<thead>
<tr>
<th>Year</th>
<th>Europe</th>
<th>Rest of the world</th>
</tr>
</thead>
<tbody>
<tr>
<td>2009</td>
<td>10%</td>
<td>90%</td>
</tr>
<tr>
<td>2010</td>
<td>11%</td>
<td>89%</td>
</tr>
<tr>
<td>2011</td>
<td>12%</td>
<td>88%</td>
</tr>
<tr>
<td>2012</td>
<td>13%</td>
<td>87%</td>
</tr>
<tr>
<td>2013</td>
<td>14%</td>
<td>86%</td>
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<tr>
<td>2014</td>
<td>15%</td>
<td>85%</td>
</tr>
<tr>
<td>2015</td>
<td>16%</td>
<td>84%</td>
</tr>
<tr>
<td>2016</td>
<td>17%</td>
<td>83%</td>
</tr>
<tr>
<td>2017</td>
<td>18%</td>
<td>82%</td>
</tr>
<tr>
<td>2018</td>
<td>19%</td>
<td>81%</td>
</tr>
<tr>
<td>2019</td>
<td>20%</td>
<td>80%</td>
</tr>
</tbody>
</table>

Elisha’s story begins as a young boy growing up in the violent area of Bukavu in the Democratic Republic of Congo, close to the Rwandan border on Lake Kivu. Elisha’s parents kept him well sheltered from the violence and often sent him away to live with distant relatives for years at a time in safer places in Rwanda, Uganda, and Kenya. From Kenya, Elisha and his father were resettled to Denmark by UNHCR, the UN Refugee Agency. The family arrived in February 2011 when Elisha was 14 years old. “Being in Denmark gave me the opportunity to read. Reading allows me to create my own theory and my own path in life.”

Resettlement submissions to Europe

- 2019: 33,838 in 20 countries
- 2018: 32,363 in 20 countries
- 2017: 38,881 in 25 countries
- 2016: 28,651 in 27 countries
- 2015: 17,209 in 19 countries

Resettlement arrivals to Europe

- 2019: 29,066
- 2018: 26,081
- 2017: 27,450
- 2016: 18,175
- 2015: 11,175
Country of origin

The vast majority of refugees submitted for resettlement to Europe in 2019 were originally from the Syrian Arab Republic (Syria), consistent with 2018, with their number having increased significantly in scale between 2013 and 2016 in accordance with the increasing displacement from Syria during these years. In total, 92% of refugees submitted for resettlement to Europe in 2019 originate from six countries: Syria, Sudan, the Democratic Republic of Congo (DRC), Somalia, Eritrea and South Sudan. Some 20% of submissions to Europe are from East Africa and the Horn of Africa and just 0.9% are from West Africa.

Country of asylum

Refugees submitted for resettlement to Europe were typically registered in the following countries: Syrians: Turkey, Lebanon, Jordan or Egypt; Sudanese: Egypt, Chad or Libya; Congolese (DRC): Uganda, Kenya or Zambia; Somalis: Kenya, Ethiopia, Niger or Egypt; Eritreans: Niger, Libya or Egypt; South Sudanese: Ethiopia or Egypt; Iraqis: Turkey, Jordan or Lebanon.

In November 2017, UNHCR and the Government of Niger established an Emergency Evacuation Transit Mechanism (ETM) in order to evacuate and facilitate the processing of the most vulnerable refugees trapped in detention in Libya, so they can access protection and durable solutions. In September 2019 the Rwanda Emergency Transit Mechanism (ETM) was agreed and set up by the Government of Rwanda, UNHCR, and the African Union for the same purpose and a diversified set of solutions.

By December 2019, UNHCR had made 69 resettlement submissions from the ETM in Rwanda (to Sweden), and 1,261 total submissions from the ETM in Niger (of which 930 to Finland, France, Germany, Luxembourg, the Netherlands, Norway, Sweden, and the United Kingdom). Refugees at each ETM originated mostly from Eritrea, Somalia, and Sudan.

While the total number of resettlement submissions from the ETM in Niger slightly decreased in 2019, compared to 2018 (1,335), significantly more refugees were able to depart in 2019 (1,722, compared to 986 in 2018). The trends in resettlement submissions and departures during 2018 and 2019 reflect multi-year pledges by several States, as well as programmes implemented during States’ fiscal years which may not align with the calendar year.

Country of resettlement

In 2019, five countries in Europe (Germany, Sweden, Norway, the UK and France) received 76% of all resettlement submissions to Europe.

Of the 20 countries in Europe to which resettlement submissions were made in 2019, 11 countries resettled predominantly (at least 90%) Syrians. Only Sweden, Norway, France, Germany, the UK, Netherlands, Portugal and Finland have resettled substantial numbers of other nationalities of refugees, including from Sudan, the DRC, Somalia, Eritrea, South Sudan and Iraq.
Categories of resettlement submissions

Resettlement remains an important tool that is used to address cases that cannot be provided with appropriate protection and support in the country of asylum, and to show solidarity with countries hosting large numbers of refugees. In 2019, cases were most commonly submitted to European countries to address individual legal and physical protection needs (33%), provide adequate protection to survivors of torture and/or violence (32%), and to children and adolescents at risk (18%).

However, categories of cases submitted vary considerably between Syrians and other nationalities: while Syrian cases (33% of submissions overall) were mostly submitted to respond to legal and physical protection needs (41% compared to 17% in other nationalities), followed by survivors of violence and/or torture (28%, compared to 39% in other nationalities), and children and adolescents at risk (23% compared to 9% in other nationalities). For nationalities other than Syrians, 22% of cases were submitted to provide protection and support to women and girls at risk while it was only 5% for Syrians.

Overall, just 1% of cases submitted to European countries used the emergency submission procedures, while 10% were regarded as urgent. Of the 8,876 resettlement submissions (33,838 individuals in total) on which a decision was made by European countries in 2019, 81% were accepted, which is higher than the global average of 73%.

Demographics

Each case submitted to Europe in 2019 included 4 people on average. In 2019, resettlement submissions to Europe comprised 52% children, 46% who were aged between 18 and 59, and 2% were over 60 years old. Overall, the number of submissions of men and boys were almost equal to those of women and girls (50% versus 48%). This demographic profile is consistent with submissions in 2018.